

STÓ:LŌ XWEXWILMEXW TREATY ASSOCIATION



2014-15 ANNUAL REPORT



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Message from the President

This year the Stó:lō Xwexwilmexw Treaty Association (SXTA) continued to aggressively engage in treaty negotiations with Canada and British Columbia.

We work ambitiously toward completing our Agreement-in-Principle (AiP) as soon as possible.

Finalizing our Land and Cash Offer is one of our highest priorities, another being to complete writing the chapters in our AIP. Our efforts continue to result in achieving major milestones of progress. We received a mandate from Canada, which is a key achievement. Staff from

Canada and BC are now reviewing our Treaty Settlement Land (TSL) package in preparing a response to our offer.

With our specific TSL areas of interest in hand, we are also beginning to share this information with our Stó:lo neighbors and relatives as a critical piece of our process. We are taking first steps to open these doors of communication.

Overall, we are making progress completing the chapters in our AiP which we estimate to be about 80% complete.

Some tough issues remain to be resolved but we are working hard and experiencing encouraging movement at our table.

Direct involvement from our SXTA First Nations community-members. Councilors and Chiefs continues to provide crucial direction and support for the progress we are making toward our Treaty.

Our Treaty Negotiating Team continues to work tirelessly, based on the direction from the communities and leaders, and must be commended for their focus and commitment.

> Chief Maureen Chapman, Shwetélemel-elhot

SXTA Executive Directors



Chief Maureen Chapman Skawahlook First Nation Shxwetélemel-elhót President



Chief Angie Bailey Aitchelitz First Nation Skemi Vice-President



Chief Glenda Campbell Tzeachten First Nation Chelotsowe't Secretary/Treasurer





Introduction

L Stó:lō Xwexwilmexw Treaty Association (SXTA) continued to aggressively engage in the B.C. Treaty Process allocating its human and financial resources toward achieving the objectives laid out in the Tripartite Work Plan.

The SXTA continued working toward completion of their Agreement-in-Principle, with the aim of moving into Stage 5 as soon as possible. The 2014-15 FY work plan set out a schedule of Working Group; the Treaty Negotiating

n the 2014-15 fiscal year (FY) the the SXTA's objectives, priority issues and schedule of meetings and activity for the year. The activities carried out by the SXTA in meeting those objectives are presented in this report.

> Overall, treaty-related activities occurred at many levels, including the tripartite Stó:lō Xwexwilmexw Treaty Table (SXTT) and Lands Technical Working Group; the SXTA Executive, Leadership and Lands and Governance

Team, the SXTA Treaty Outreach Team, and numerous support staff and consult-

A detailed accounting of the monthly schedule of meetings is on page 7 of this report.



Main Table Activity

he Parties - SXTA, Canada, and British Columbia - set out goals of developing chapter language and addressing issues required to complete the Agreement-in-Principle (AiP), which is, in and of itself, the primary goal for the future. The following substantive issues were identified by the three Parties as critical to completing the AiP:

- Land Selection
- Governance
- Land and Resource Management & Shared Decision-Making Off-TSL, focusing on:
 - ⇒ Cultural Sites Protection
 - ⇒ S'ólh Téméxw Use Plan (Land Use Planning)

The three Parties engaged in 27 days of Main Table meetings and negotiations between April 1, 2014 and March 31, 2015. Following the Work Plan, negotiations focused on major areas including:

- Lands with a focus on the Land Selection and Land Package Process:
 - ⇒ Treaty Settlement Land Package SXTA TSL Selections
 - ♦ Land Status Analysis
 - ♦ Interests
 - ♦ Needs
 - ⇒ Cultural Heritage Resource Manage-

ment Framework

- Advancing the Land and Cash Offer Mandate
- Governance focusing on the SXTAs Constitutional drafting and Lawmaking Authorities (Governance Chapter)
- Substantive Progress Completing the AiP Rolling Draft
 - ⇒ Estimate by the SXTA to be about 80% complete, for chapters included in the AiP

The full set of substantive issues addressed at the Main Table were:

- Definitions
- Eligibility and Enrolment
- Language, Culture and Heritage
- Lands
- Land Use Planning
- Land Title
- Shared Decision Making
- Access
- Crown Corridors and Rights of Way
- Governance and Jurisdiction
- Stó:lō Role Off TSL
- Fiscal Arrangements
- Indian Act Transition
- Wildlife

Among these topics, lands, governance,

treaty settlement land (TSL), and non-SXTA FN engagement over TSL were priority items addressed throughout the year. An overview of progress made in negotiations is presented on page 6 in 'Summary of Activity and Outcomes'.



SXTA Treaty Negotiating Team (TNT)

SXTA Chair & Political Advisor
Grand Chief Joe Hall
Skw'omkwe'mexw

Chief Negotiator
Jean Teillet, IPC
Pape, Salter, Teillet LLP

Technical Advisor/ General Manager, Treaty Operations Dr. Dave Schaepe, Tl'elqtelemexw Director, SRRMC Cultural Advisor Sonny McHalsie, *Naxaxalhts'i* Cultural Advisor-Historian, SRRMC









Stó:lō
Xwexwilmexw
Treaty
is currently in
Stage 4:
Agreement-inPrinciple (AiP)
of the
BC Treaty Process.

SXTA Organization and Areas of Internal Activity

In the 2014-15 fiscal year the SXTA's treaty operations included six core interrelated and inter-connected bodies and areas of activity, all of which were active throughout the year. These include:

Stó:lō Xwexwilmexw Treaty Association (SXTA): The leadership of the treaty association providing strategic direction on all treaty operations, represented by the Chief and Council of seven Stó:lō First Nations - Aitchelitz, Leq'á:mel, Popkum, Skawahlook, Skowkale, Tzeachten, and Yakweakwioose;

SXTA Executive (pictured on page 2). Directing and guiding the activities of the Treaty Negotiating Team and SXTA.

SXTA Treaty Negotiating Team (TNT) (pictured on page 3): The TNT reports to and takes direction from the SXTA;

SXTA Working Groups (WG): Advisory groups formed by members of the SXTA or appointed representatives, community members, and researchers/consultants. The WGs serve to inform discussion at the Main Table with regard to TNT negotiating positions and the content of the chapters being negotiated (e.g., Lands and Governance). The WGs developed a framework for the SXTA Constitution. The WGs also acted as the project Steering Committee for the SXTA's Treaty Related Measures projects. WGs are facilitated by the Technical Advisor or other members of the TNT:

SXTA Treaty Outreach Team: The SXTA Treaty Liaisons are responsible for sharing treaty-related information with the SXTA community of First Nations, families, individuals and youth, as well as other Stó:lō and

non-Stó:lō FNs and the general public. The Outreach Team works closely with the TNT. The Outreach Team produces and distributes a bi-monthly SXTA treaty bulletin. Throughout the year, the Liaisons provide information and gather feedback from the membership of the seven SXTA First Nations. They also help organize and facilitate a variety of broad

the SXTA's TSL selection area and Crown and Private land interests. The development and application of this tool saved a significant amount time and costs preparing for the government's response to the SXTA's land and cash offer. Overall, SXTA internal activity focused on: strategic planning; community outreach and engagement; non-SXTA First



-based treaty forums including Community and Youth Forums;

Operational Support Staff & Consultants:

All aspects of SXTA operations are supported by staff of the Stó:lo Research and Resource Management Centre. Under the direction of the General Manager for Treaty Operations, staff assist in meeting the objectives of the treaty table and SXTA's internal mandates. Staff include experts and technicians with expertise in: Geographic Information Systems (GIS) and database management; cultural heritage and history; genealogy; library and archives management; research; land use and environmental planning; negotiations; outreach; and finance and administration. Substantial areas of work include involvement on the tripartite Lands Technical Working Group addressing landrelated issues such as land status, cultural

sites protection, and commonage reserves. The GIS staff, in particular, were deeply absorbed in developing the Land Interest Module, as an innovative new web-based GIS tool used to analyze the relationship between

Nation engagement addressing Settlement Land interests; and Treaty Outreach, Education, and Communication. These areas of work were embedded in the SXTA's activities at all levels of the organization (e.g., SXTA; TNT; WGs; Outreach).

The SXTA met regularly to provide direction for negotiations.

The TNT met regularly, often multiple times each month, to strategize and prepare for the treaty table and develop updates for the SXTA.

The Lands and Governance Working Group was active throughout the year, providing key input into (1) TSL selection and FN engagement processes, as well as (2) planning for outreach with Local Governments, making recommendations for discussion and decision-making by the SXTA.

The Outreach Program (Outreach Team; TNT) continued to be very active in relaying treaty-related information to and from the seven SXTA First Nation communities – holding numerous treaty forums with families, individuals, school youth, and attending numerous Council meetings; maintaining and updating the SXTA website; and producing the SXTA Treaty Bulletin.

Summary of Activity and Outcomes

he Stó:lō Xwexwilmexw Treaty Table (SXTT) achieved significant milestones this year:

Tripartite Main Table Working Group milestones include:

 Achieving a mandate from Canada to provide a Land and Cash Offer.

Tripartite Lands Technical Working Group (LTWG):

- Completion of SXTA Treaty Settlement Land (TSL)—Land Status and Interests Analysis;
- Substantial preparation of TSL Land Units of interest to the SXTA for Canada/BC line ministry review in developing the Land and Cash Offer;
- Effective completion of the GIS-based Land Interests Module (and entirely and novel new analytic tool, with province-wide application);
- Development of highly innovative Geographical Information System-based tool, the Lands Interest Module, for the purpose of conducting land status analyses on lands selected by the SXTA and presented in their Land Package (tabled last year);
- Commencement of TSL Analysis

Phase II: Land Unit Identification;

- Development of Multi-year Work Plan and Prioritization of projects;
- Analysis of dykes and dyke issues;
- Analysis of Submerged Land issues.

The SXTA:

- Provided on-going direction for treaty engagement;
- Completed two TRM projects, and prepared submissions for an additional TRM project for the 2015-16 fiscal year -Planning and preparation for an educational and relationship building session with Local Governments of the Central Fraser Valley.

SXTA Treaty Negotiating Team:

 On-going strategizing preparations for negotiations.

SXTA Outreach Team:

On-going work by Coordinator/Liaison assisted by three regional Community Liaisons. Work included:

 producing and distributing bi-monthly treaty bulletins; carrying out a youth forum and numerous community, family, elders, and individual- meetings

- regarding treaty;
- maintaining the SXTA web-site (www.sxta.bc.ca);
- organized Youth Treaty Forum grade 10-12 youth (Aboriginal and nonaboriginal) from the local School District #33 school system (DVD in production);
- running regular SXTA Place-names Tours;
- organized Treaty Forums / Educational Sessions— including sessions with the Chief Negotiators from BC and Canada; as well as community sessions regarding the SXTA's Land and Capital Transfer Offer.

Shared Territory Issues:

- Planning and preparation for engagement with non-SXTA Stó:lō regarding the SXTA Treaty and TSL;
- Engagement with the Ts'elxwéyeqw Tribe regarding the SXTA Treaty;
- Review of the Katzie FN proposed Treaty Settlement Land area of interest:
- Ongoing discussions with Yale FN and the SXTA addressing the issues arising from the Yale FN Treaty.



External Treaty Activity

The SXTA spent significant effort and resources engaging in treaty-related activities beyond negotiations at their specific table including participation in: (1) FN Summit Chief Negotiators' Meetings, (2) the Assembly of First Nations, and (3) the Treaty Common Table – table on Certainty Language.

Treaty Table—Record of Meetings 2014-15

Meeting Type - Abbreviations:

Public Meeting (PM)

Stó:lō Xwexwilmexw Treaty Table – Tri-Partite Negotiation (SXTT)
Stó:lō Xwexwilmexw Treaty Association (SXTA)
Treaty Negotiating Team (TNT)

Working Group (WG) Treaty Outreach Liaisons (Outreach)

Working Group (WG) Treaty Guiteach Liaison's (Guiteach)							
	Tri-Partite		SXTA-Specific				
Year / Month	SXTT Main Table	Lands Technical Working Group	SXTA / Executive	TNT	WG	External Treaty Forums Youth / FN Engagement	SXTA Outreach / Community Sessions
2014							
April	2	1		1	1		7
May	3	1	2	1			3
June	3	1		1	1		2
July		1		1	1		2
August			2				
September	3	2	1 (Exec)	2			4
October	3	2		2	1		
November	3	1	2	1		1 (Ts'elxwéyeqw)	2
December	3	1		1	1	, ,	
2015							
January	3	1	1 (Exec)	1	1		
February	1		2 (SXTA/	1		1	
			Exec)			(Ts'elxwéyeqw)	
March	3	1	1 (Exec)	1	2	1 (youth)	1
TOTAL # MEETINGS:	27	12	11	13	8	3	21





Place Names Tour



Conclusion

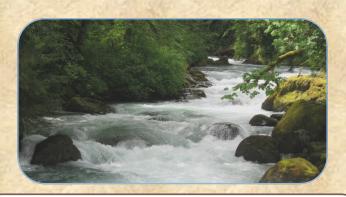
t the conclusion of the 2014-15 fiscal year, the SXTA remains actively and aggressively working to complete Stage 4 of the B.C. Treaty Process. The SXTA's activities continue to be fueled by a mandate from the SXTA First Nations and community members to achieve a Land and Cash Offer from BC as well as tangible results from the BC Treaty Process.

The SXTA achieved significant milestones working toward an AiP, including:

- a mandate from Canada to provide a Land and Cash Offer:
- the development of a highly innovative Geographic Information System-based tool, the Lands Interest Module, for the purpose of conducting land status analyses on lands selected by the SXTA and presented in their Land Package (tabled last year);
- completion of the first phase of land status analysis on the SXTA's lands of interest for TSL:
- substantial completion of TSL Unit definition for line-Ministry staff review; and implementation of Engagement over Treaty and TSL interests with non-SXTA First Nations.

The primary focus of the 2015-16 fiscal year will be completing additional AiP chapter development, TSL land unit analyses, and cultural sites protection planning. Equally important is whatever work is necessary to elicit a response from Canada and BC to the SXTA's Land and Capital Transfer Offer. We anticipate a response this fiscal year.

The SXTA remains committed to the process of treaty-making with the ultimate intent of making things better for their future generations.



Stó:lō Xwexwilmexw Treaty

"S'ólh témexw te íkw'elò. Xólhmet te mekw'stám ít kwelát." "This is our land. We have to take care of everything that belongs to us."

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